

Message Text

SECRET

PAGE 01 BONN 01577 01 OF 02 291910Z

47

ACTION ACDA-10

INFO OCT-01 SS-14 ISO-00 EUR-10 NSC-10 NSCE-00 PM-03 INR-10

CIAE-00 SPC-01 L-02 PRS-01 DRC-01 /063 W

----- 123681

R 291808Z JAN 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC 0032

SECDEF WASHDC

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY BRUSSELS

AMEMBASSY THE HAGUE

AMEMBASSY VIENNA

USMISSION NATO BRUSSELS

S E C R E T SECTION 01 OF 02 BONN 01577

LIMDIS NOFORN

VIENNA FOR MBFR DEL

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: EC-9 CONSULTATIONS ON MBFR AND EUROPEAN SECURITY

REF: BONN 734 - PARAS 6-7

BEGIN SUMMARY: FRG DISARMAMENT COMMISSIONER ROTH PROVIDED US FURTHER DETAILS CONCERNING PROSPECTIVE EC-9 CONSULTATIONS ON MBFR. MAIN POINT OF INTEREST IS ROTH'S APPROACH TO THE FRENCH, SUGGESTING THAT, GIVEN LIKELY NEW U.S. STRATEGIC THINKING, EC POLITICAL COMMITTEE COMMENCE DIALOGUE IN BROAD CONTEXT OF SECURITY, STRATEGIC AND ARMS CONTROL ISSUES RATHER THAN STRICTLY MBFR. NO DEFINITIVE FRENCH REPLY YET. ROTH ALSO SAID FRG AND UK HAVE REBUFFED DUCCI PAPER (VIENNA 616-EXDIS)

SECRET

SECRET

PAGE 02 BONN 01577 01 OF 02 291910Z

AND HAVE VETOED INSTITUTIONALIZATION OF EC-7 AD HOC

GROUP AT VIENNA MBFR NEGOTIATIONS. END SUMMARY

1. DURING JAN 29 DISCUSSION WITH EMBOFF ON ALLIED NUCLEAR STRATEGY (SEPTTEL) AMBASSADOR ROTH SAID RECENT SECDEF STATEMENT ON STRATEGIC FORCES HIGHLIGHTED SERIOUS DEFICIENCY IN EUROPEAN DIALOGUE ON STRATEGY, SECURITY CONCEPT, DETERRENCE, AND CONVENTIONAL FORCE OPTIONS--AND THEIR IMPLICATIONS FOR EUROPE. ROTH SAID BOTH HE AND GERMAN POL DIRECTOR VAN WELL BELIEVE THAT "LIKELY NEW U.S. STRATEGIC THINKING IN TANDEM WITH DYNAMICS OF U.S./EUROPEAN AND EAST-WEST RELATIONS NECESSITATED EC-8 (MINUS IRELAND) DIALOGUE ON THESE TOPICS. FRENCH PARTICIPATION WOULD BE ESSENTIAL.

2. ACCORDINGLY, VAN WELL HAD SUGGESTED DURING JAN 10 PC DINNER IN BONN THAT POL DIRECTORS CONSIDER PC DISCUSSION OF EFFECTS OF MBFR ON EUROPEAN INTEGRATION. IN A SEPARATE JAN 10 CONVERSATION IN BONN WITH A QUAI OFFICIAL, ROTH HAD SUGGESTED INFORMALLY THAT THE FRAMEWORK OF PC AND EXPERT WORKING GROUP DISCUSSIONS SHOULD BE EXPANDED BEYOND MBFR TO INCLUDE THE RANGE OF ARMS CONTROL AND PERHAPS OTHER STRATEGIC ISSUES. ROTH HAD CONTENDED THAT THIS WOULD BE THE ONLY WAY INTELLIGENTLY TO ADDRESS THE BROADER IMPLICATIONS OF MBFR AND OTHER SECURITY ISSUES FOR EUROPEAN INTEGRATION. ROTH SAID THE FRENCH REACTION WAS "NOT NEGATIVE OR DEFINITELY POSITIVE." HE SAID THERE HAS BEEN NO FURTHER FRENCH REACTION SINCE THE JAN 10-11 PC MEETING.

3. AS TO THE DUCCI PAPER REPORTED IN VIENNA 616, ROTH SAID THE FRG HAD REJECTED SUCH A COMPREHENSIVE APPROACH DURING JAN 10 PC DINNER. VAN WELL HAD SUGGESTED THAT EC-9 DISCUSSIONS OF MBFR SHOULD FOCUS ON CONCRETE DANGERS FOR EUROPEAN INTEGRATION. THESE POTENTIAL DANGERS, WHICH VAN WELL HAD DESCRIBED TO THE POL DIRECTORS IN A SHORT GERMAN NON-PAPER, INCLUDED FOLLOWING ISSUES:

(A) WOULD FUTURE EUROPEAN DEFENSE COOPERATION LEAD TO INTEGRATED FORCE?

SECRET

SECRET

PAGE 03 BONN 01577 01 OF 02 291910Z

(B) WHAT WOULD BE THE REQUIREMENTS FOR FREEDOM OF DEPLOYMENT IN EUROPE?

(C) WHAT ARE IMPLICATIONS OF POSSIBLE DIVISION OF LABOR BETWEEN EUROPEAN FORCES (EXAMPLE - DUTCH AIR FORCE ISSUE)?

(D) WHAT ARE PRECISE IMPLICATIONS FOR EUROPEAN
DEFENSE COOPERATION OF FRENCH CONCERNS OVER RIGHT OF
INSPECTION AND CREATION OF SPECIAL STATUS ZONE?

(E) WOULD USE OF MLM'S FOR VERIFICATION PURPOSES HAVE
DELETERIOUS EFFECT ON EUROPEAN INTEGRATION?

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PAGE 01 BONN 01577 02 OF 02 291912Z

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CIAE-00 SPC-01 L-02 PRS-01 DRC-01 /063 W

----- 123721

R 291808Z JAN 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC 0033

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INFO AMEMBASSY LONDON

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S E C R E T SECTION 02 OF 02 BONN 01577

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(F) WHAT ARE IMPLICATIONS OF FORM OF OBLIGATIONS AND
NATURE OF MBFR AGREEMENT (I.E., TREATY - EXECUTIVE
AGREEMENT)?

4. ROTH SAID GERMANS WOULD LIKE TO SEE THESE QUESTIONS
TACKLED BY EC EXPERT GROUP(S) WORKING IN CLOSE CONTACT
WITH NATO. HE SAID THAT, BESIDES POSITION OF FRENCH AND
IRISH, THE DANES ALSO HAVE SO FAR REACTED IN A RESERVED
MANNER.

5. ACCORDING TO ROTH, BOTH THE FRG AND UK MBFR DELS HAVE, UNDER INSTRUCTIONS, INFORMED THEIR EC PARTNERS OF THEIR OPPOSITION TO THE INSTITUTIONALIZATION OF AN EC-7 SUBGROUP AT VIENNA MBFR NEGOTIATIONS. IT IS POSSIBLE, HOWEVER, THAT EC-7 LUNCHEONS IN VIENNA MAY PROVIDE OCCASION FOR FURTHER MBFR DISCUSSIONS.

SECRET

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PAGE 02 BONN 01577 02 OF 02 291912Z

6. IN CLOSING, ROTH EMPHASIZED THAT FOCUS OF BOTH CONCRETE AND BROADER EC SECURITY DISCUSSIONS WOULD BE ON IMPLICATIONS FOR EUROPEAN INTEGRATION. RATHER THAN BEING INCONSISTENT WITH INTEGRATED NATO PARTNERSHIP, HE CONTENDED THAT DEVELOPMENT OF COMMON EC VOICE IN FOREIGN AND SECURITY POLICY WOULD PROVIDE BASIS FOR MORE EFFECTIVE NATO CONTRIBUTION
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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MUTUAL FORCE REDUCTIONS, ARMS CONTROL AGREEMENTS, NEGOTIATIONS, MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 29 JAN 1974
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974BONN01577
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: n/a
From: BONN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740110/aaaaaipb.tel
Line Count: 191
Locator: TEXT ON-LINE
Office: ACTION ACDA
Original Classification: SECRET
Original Handling Restrictions: LIMDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: LIMDIS
Reference: BONN 734 - PARAS 6-7
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 19 MAR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <19 MAR 2002 by worrelsw>; APPROVED <12 APR 2002 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: EC-9 CONSULTATIONS ON MBFR AND EUROPEAN SECURITY
TAGS: PARM, GE, FR, UK, XX, NATO
To: STATE DOD
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005